

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED  
AUTHORITY HELD ON 27 MAY 2022 AT STOCKPORT TOWN HALL,  
STOCKPORT**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham (In the Chair)
Deputy Mayor for Police & Fire	Beverley Hughes
Bolton	Councillor Martyn Cox
Bury	Councillor Eamonn O'Brien
Manchester	Councillor Bev Craig
Oldham	Councillor Amanda Chadderton
Rochdale	Councillor Neil Emmott
Salford	City Mayor Paul Dennett
Stockport	Councillor Wendy Meikle
Tameside	Councillor Gerald Cooney
Trafford	Councillor Andrew Western
Wigan	Councillor Nazia Rehman

**OFFICERS IN ATTENDANCE:**

Chief Executive Officer, GMCA & TfGM	Eamonn Boylan
GMCA Deputy Chief Executive	Andrew Lightfoot
GMCA Deputy Monitoring Officer	Gwynne Williams
Bolton	Tony Oakman
Bury	Geoff Little
Manchester	Rebecca Heron
Oldham	Sayyed Osman
Rochdale	Mark Robinson
Salford	Tom Stannard
Stockport	Caroline Simpson
Tameside	Sandra Stewart
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
GMCA	Julie Connor

GMCA

Sylvia Welsh

GMCA

Nicola Ward

**GMCA 68/22            APOLOGIES**

**RESOLVED/-**

That apologies be received and noted from Councillor David Molyneux, Councillor Mark Hunter, Joanne Roney, Harry Catherall, Steven Pleasant, and Steve Rumbelow.

**GMCA 69/22            CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS**

The GM Mayor, Andy Burnham and Councillor Andrew Western, Portfolio Lead for Clean Air, provided an update on the Clean Air Zone. The GMCA and the Government had agreed to put the scheme under review in February 2022 and Greater Manchester had been negotiating with Government surrounding the proposals for a revised scheme. It had been agreed that the new date of compliance would be 2026, which took into account the disruption to the vehicle market caused by the COVID-19 pandemic, amongst other issues.

A proposal had been developed to establish a non-charging Category B Clean Air Zone across the city region which would be based on incentives as opposed to charges. Under the proposed scheme, owners of non-compliant vehicles would not be charged for driving in the zone and would instead be encouraged to seek support to help an upgrade to a compliant vehicle. Letters have been sent to the Prime Minister and the Secretary of State, seeking an agreement in principle to the new proposals. No substantive response has yet been received from Government ahead of the 1 July deadline for agreeing a new scheme.

It was noted that Greater Manchester had been investing in public transport and infrastructure for over a decade in order to make improvements to air quality in the city region. By the end of 2022, 80% of the bus fleet across Greater Manchester would be compliant with legal air quality limits. There were also targeted proposals to electrify the bus fleet and Hackney carriages. The GMCA has previously supported the Zero Emission Bus Regional Areas (ZEBRA) scheme in Stockport and this, combined with the development of Stockport's Transport Interchange, would contribute to the entire fleet of 170 buses being electrified by the 2026 deadline.

There was confidence that the latest proposals would enable Greater Manchester to achieve compliance by the 2026 deadline. A letter had been sent to Members of Parliament who represented constituencies within Greater Manchester to outline the new proposals and request support for the new scheme. There had been some supportive replies, but members of the GMCA expressed their disappointment that there had been no response from those who had previously opposed the scheme. It was hoped that Greater Manchester would receive a response from Government soon.

#### **RESOLVED /-**

1. That it be noted that the GM Mayor and Councillor Andrew Western, Portfolio Lead for Clean Air, had confirmed their position on a Non-Charging Category B Clean Air Zone for Greater Manchester with Government through a recent further letter to the Secretary of State, noting that an agreement was needed before 1 July 2022.
2. That Members of the GMCA note their disappointment in the lack of response from the Prime Minister and Secretary of State on any of these pieces of correspondence, nor a response from GM MPs in Government roles, following their individual correspondence.

#### **GMCA 70/22            DECLARATIONS OF INTEREST**

#### **RESOLVED /-**

There were no declarations of interest received in relation to any item on the agenda.

#### **GMCA 71/22            APPOINTMENTS TO GREATER MANCHESTER BODIES**

Gwynne Williams, Deputy Monitoring Officer, took Members through a report which presented a series of appointments to be considered by the GMCA.

#### **RESOLVED /-**

1. That the appointments by the Greater Manchester Local Authorities of members and substitute members to the Greater Manchester Combined Authority for 2022/23 be noted as shown below.

<b>District</b>	<b>Member</b>	<b>Substitute Member</b>
<b>GMCA</b>	Andy Burnham	-
<b>Bolton</b>	Martyn Cox (Con)	Hilary Fairclough Con)
<b>Bury</b>	Eamonn O'Brien (Lab)	To be confirmed
<b>Manchester</b>	Bev Craig (Lab)	Luthfer Rahman (Lab)
<b>Oldham</b>	Amanda Chadderton (Lab)	To be confirmed
<b>Rochdale</b>	Neil Emmott (Lab)	Dalaat Ali (Lab)
<b>Salford</b>	Paul Dennett (Lab)	John Merry (Lab)
<b>Stockport</b>	Mark Hunter (Lib Dem)	Wendy Meikle (Lib Dem)
<b>Tameside</b>	Gerald P Cooney (Lab)	Bill Fairfoull (Lab)
<b>Trafford</b>	Andrew Western (Lab)	Catherine Hynes (Lab)
<b>Wigan</b>	David Molyneux (Lab)	Nazia Rehman (Lab)

2. That it be noted that the GMCA had been notified of a number of forthcoming changes to those substitute members appointed, with the updated appointments to be reported at the next meeting of the GMCA.
3. That it also be noted that all substitute members will be invited to attend meetings of the GMCA, with the ability to be able to speak at meetings of the GMCA, but not vote (unless acting in the absence of their member) as provided for in the Constitution.
4. That the appointment of the GMCA Audit Committee for 2022/23 be approved as shown below:

	<b>Member</b>	<b>District</b>
1	Cllr J Walsh (Con)	Bolton
2	Cllr M Whitby (Lab)	Bury
3	Cllr S Russell (Lab)	Manchester
4	Cllr P Williams (Lab)	Rochdale
	<b>Substitute Member</b>	
1	Cllr T Kelly (Lab)	Salford
2	Cllr C Roberts (Lab)	Wigan

5. That the appointments made by the GM Local Authorities to the GM Transport Committee for 2022/23 be noted as shown below:

<b>District</b>	<b>Member</b>	<b>Substitute Member</b>
<b>Bolton</b>	Cllr S Haslam (Con)	Cllr S Hartigan (Con)
<b>Bury</b>	Cllr K Peel (Lab)	Cllr N Bailey (Lab)
<b>Manchester</b>	Cllr D Noor (Lab)	Cllr C Wills (Lab)
	Cllr N Hassan (Lab)	Cllr T Judge (Lab)
<b>Oldham</b>	To be confirmed	To be confirmed
<b>Rochdale</b>	Cllr P Burke (Lab)	Cllr A Rashid (Lab)
<b>Salford</b>	Cllr R Jones (Lab)	Cllr D Bailey (Lab)
<b>Stockport</b>	Cllr A Clark (Lib Dem)	To be confirmed
<b>Tameside</b>	Cllr W Bray (Lab)	Cllr J Jackson (Lab)
<b>Trafford</b>	Cllr A Williams (Lab)	Cllr S Adshead (Lab)
<b>Wigan</b>	Cllr J Vickers (Lab)	Cllr M Aldred (Lab)

6. That it be noted that the GM Mayor is a member of the GM Transport Committee.
7. That Councillor Amanda Chadderton be appointed as a substitute member to attend meetings of the GM Transport Committee, in the Mayor's absence.
8. That Councillor Andrew Western be appointed to the GM Transport Committee and Councillor Eamonn O'Brien be appointed to act as a substitute member.
9. That it be noted that the GM Mayor will determine the remaining appointments to the Transport Committee.
10. That it be noted that the GM Transport Committee shall select and recommend the appointment of a Chair for approval by the Mayor.
11. That the appointment of the GM Mayor to the Transport for the North Board be noted and that Councillor Andrew Western be appointed to act as a substitute member to attend meetings of the Transport for the North Board, in the Mayor's absence.

12. That Councillor Roger Jones (Salford) be appointed to the Transport for the North Scrutiny Committee, and Councillor Joanne Marshall (Wigan) be appointed to act as substitute.

**GMCA 72/22 MINUTES OF THE GMCA MEETING HELD ON 25 MARCH 2022**

**RESOLVED /-**

That the minutes of the GMCA meeting held on 25 March 2022 be approved.

**GMCA 73/22 MINUTES OF THE GM WASTE AND RECYLCING COMMITTEE MEETING HELD ON 23 MARCH 2022**

**RESOLVED /-**

That the minutes of the GM Waste and Recycling Committee meeting held on 23 March 2022 be noted.

**GMCA 74/22 MINUTES OF THE GM TRANSPORT COMMITTEE MEETING HELD ON 24 MARCH 2022**

**RESOLVED /-**

That the minutes of the GM Transport Committee meeting held on 24 March 2022 be noted.

**GMCA 75/22 MINUTES OF THE GM AUDIT COMMITTEE MEETING HELD ON 22 APRIL 2022**

**RESOLVED /-**

That the minutes of the GM Audit Committee meeting held on 22 April 2022 be noted.

**GMCA 76/22 MAYOR'S CYCLING AND WALKING CHALLENGE FUND**

The GM Mayor, Andy Burnham, presented a report which sought Members' approval for the delivery of funding requirements for the Rochdale Castleton Corridor Mayor's Challenge Fund

(MCF) Cycling and Walking Scheme, and the addition of Central Government funding to GM's cycling and walking capital and revenue programmes. The Rochdale Castleton Corridor had been endorsed by the Cycling and Walking Programme Board and would provide vital links between Castleton town centre, the rail station and other key locations in the area. It would also include two CYCLOPS junctions to support the integration of cycling and walking into the road transport network.

A total of £13.7 million had been awarded to Greater Manchester under the Active Travel Capital Grant for seven schemes across the conurbation. The schemes would be designed and delivered as soon as possible in consultation with Active Travel England. Oldham had been selected as part of a national social prescribing pilot which would examine how health could be integrated within active travel. Additionally, Greater Manchester had been allocated funding to develop a feasibility study into a mini-Holland scheme. A shortlisting exercise would be undertaken to identify a preferred location out of the five proposals that had been submitted at the expression of interest stage. Greater Manchester had also been allocated £2.88 million of Active Travel Revenue Capability Grant Funding, which would be used to progress a variety of proposals including: the development of capital infrastructure proposals; the progression of a GM active travel monitoring network; and activation programmed including cycle parking for businesses and School Streets initiatives.

It was brought to Members' attention that Dame Sarah Storey had now begun her role as the Active Travel Commissioner for Greater Manchester, which included support of the delivery of the Bee Active Network. The active travel network would be the largest in the country, at 1,800 miles, long when completed.

Members noted that the Rochdale Castleton Corridor would have a major role to play in the regeneration of Castleton. Although delivery could potentially cause some disruption for residents, the eventual outcome of the project would have lasting value, greatly improve connectivity and provide new opportunities for safe active travel in the area.

## **RESOLVED /-**

1. That the release of £1,975,140 of MCF funding, and £2,200,000 of Active Travel (Tranche 3) funding for the Rochdale Castleton Phase 1 scheme be approved, in order to secure full approval and enable continued scheme delivery through the signing of the necessary legal agreement.

2. That the award of £13.07 million for the Active Travel (Tranche 3) Capital Grant and approve the addition to the 2022/2023 GMCA Capital Programme be noted.
3. That the award of £0.18 million of funding from Department for Transport with respect to the Mini Holland Feasibility Grant and the Active Travel Social Prescribing Feasibility Grant for financial year 2022/23 be noted, and that the inclusion of this funding and associated costs in the 2022/23 GMCA Transport Revenue Budget be noted.
4. That the updated position regarding the GM Capability Fund be noted, and that the inclusion of this expenditure and funding in the 2022/23 GMCA Transport Revenue Budget be approved.

## **GMCA 77/22            MONTHLY ECONOMIC UPDATE**

The GM Mayor, Andy Burnham, introduced a report which provided the latest version of the Greater Manchester Economic Resilience dashboard as well as an overview of activity related to the Greater Manchester Local Industrial Strategy and the Economy portfolio. The report highlighted the Centre for Progressive Policy's findings that the North of England was more sensitive to the cost-of-living crisis compared to the south. The Centre has found that 24% of respondents have eaten less because of the pressures on household budgets, which was very concerning. The Chancellor had recently announced a scheme of measures to address the cost-of-living and energy crises, which would substantially support residents but would need to be kept under close review.

Interest in the Good Employment Charter had continued to grow and over 850 organisations had engaged with the Charter so far, which demonstrated the widespread appetite to rethink employment. The real living wage campaign had also been gaining traction and recent figures had shown that 80% of employees in the city region were now paid the real living wage. It was emphasised that GM's ambition was to achieve at least 90% of employees being paid the real living wage by 2024, and that this would be achievable by driving uptake through procurement and other methods.

The Enterprising You scheme had been the first self-employed support scheme to be established in the city region. It had achieved great success so far: 2125 people had started the scheme and 82% of those had completed it, leading to increases in turnover.

Phase two of the Greater Manchester and Cheshire Life Sciences Fund had been launched and would build on the success of phase one. The new partnership with Cheshire had created a £20 million fund for life sciences and there had already been high levels of interest in the Fund.

Concerns were raised regarding the impact that the cost-of-living crisis would also have on businesses within the city region, especially those within the hospitality sector who had already been greatly affected by the COVID-19 pandemic. Some businesses within the sector had given stark warnings that the next two years would be incredibly difficult, and it was noted that the Mayor's Night Time Economy Adviser, Sacha Lord, had been asked to survey businesses to better understand the challenges being faced. It was reported that footfall currently remained strong and that the volume of people using public transport for leisure purposes had remained fairly constant. The GMCA would continue to monitor the situation for businesses leading up to the Autumn budget so that it could make the case for additional business support if necessary.

There were further concerns regarding McVities' proposal to transfer some of its operations away from its current factory in Stockport. The company had a long history on its current site and the factory was iconic across Greater Manchester. Moving some of the company's production operations to a new site would increase carbon emissions, which was undesirable given the climate crisis. There had been conversations with trade unions about keeping jobs on the current site and these discussions would continue.

## **RESOLVED /-**

1. That the latest update of the Greater Manchester Economic Resilience Dashboard and response, including delivery of the Local Industrial Strategy and Greater Manchester Economic Vision be noted.
2. That members of the GMCA be invited to share the model currently being used by Bury in order to better engage with the hospitality sector.

3. That it be noted that the GM Mayor would commission Sacha Lord, GM Night Time Economy Advisor, to undertake a survey across the hospitality sector to better understand the real issues going forward and the potential further impact given the current cost of living crisis.

## **GMCA 78/22            GREATER MANCHESTER LAND COMMISSION COMMENCEMENT UPDATE**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report which set out the intent to establish the Greater Manchester Land Commission (GMLC). Its role would be to ensure that public sector land holders engaged with local delivery plans and visions, and that they would commit to unlocking the land's value to support housing, economic growth, community development and sustainability in line with the locally agreed vision for areas. The first meeting of the GMLC would be used to formally approve its objectives and gain member agreement to work with the Local Authorities and GMCA to deliver local ambitions. The role of the Commission would be developed, recognising existing arrangements already in place such as those of the Strategic Infrastructure Board and the Strategic Estates Groups. The report sought to agree the objectives of the proposed GMLC, confirm the partnership participation of predominantly public sector partner attendees, and to recommend commencement of the GMLC.

The GMLC had previously been agreed by the GMCA but had not formerly been established. It was recognised that work was already underway and that the Commission would not duplicate this work but would add value by delivering plans and visions through collaboration. It would bolster current activity and would learn from the experience of others. The Commission would also create a mechanism for dialogue with Government, public and private partners, utilities companies, and religious partners, as well as many others.

It was noted by Members that the Commission had a vital part to play in accelerating regeneration in the city region. The example of rail stations was provided and it was hoped that the Commission could work with Network Rail to speed up the improvement of rail station infrastructure, making stations more accessible for people with accessibility requirements.

**RESOLVED /-**

1. That the establishment, purpose, and commencement of the GM Land Commission be approved.
2. That it be noted that the GMCA Governance Team will determine the meeting schedule.
3. That the proposed partner memberships of the GM Land Commission be noted.

## **GMCA 79/22 HOMELESSNESS BUDGET**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report which sought approval to administer a range of Government grants relating to the homelessness budget for 2022/23 and beyond. The report set out some of the city region's key achievements so far and attention was brought to specific proposals within the report.

GM had been chosen as one of five pilot areas for devolved funding from the Ministry of Justice, which had provided 132 community accommodation placements for 338 out of 366 eligible people released from custody over the space of one year. Due to the pilot's success, the Government had extended the scheme and its funding to 2026/27. In addition, the GM Rough Sleeper Accommodation Programme had delivered 466 units to date and the proposed funding would deliver an additional 60 units. Furthermore, the Housing First pilot, which had supported over 325 tenancies with an 85% retention rate across three years, had been granted an extension by Government. GM had placed bids for funding amounting to £7 million, which would fund the scheme until 2024. Finally, the GM Rough Sleeper Initiative would continue and would increase capacity, capability and collaboration in GM with the aim of ending rough sleeping. Existing interventions would be supported to continue and new activity would commence.

Baroness Beverley Hughes, Deputy Mayor for Policing, Crime, Criminal Justice and Fire, reflected on the unique arrangements that were in place for the community accommodation scheme. Instead of delivering a North West scheme, Greater Manchester had been able to negotiate an agreement that had allowed it to have a regional focus and this had been crucial to the scheme's success. Creating safe housing was the starting point for reducing reoffending and Greater Manchester had been able to go further and faster in making this a reality for custody-leavers.

Members noted the excellent progress that had been made in addressing homelessness and rough sleeping throughout GM and reflected on the possibility that these initiatives may be increasingly needed in light of the cost-of-living crisis. Thanks were given to several partners for their work in implementing these schemes and it was highlighted that this work could act as an example for further public service reform by demonstrating what Greater Manchester can achieve when it works as one body.

**RESOLVED /-**

1. That the funding allocations for the following programmes be noted:
  - a) GM Community Accommodation Service Tier 3 - 2022/23-2026/27
  - b) GM Rough Sleeper Accommodation Programme 2022/23-2024/25 Support Specification
  - c) GM Rough Sleeper Initiative 2022/23-2024/25 (following final funding confirmation)
  - d) GM Housing First Pilot extension 2022/23-2023/24
  
2. That authority be delegated to the GMCA Treasurer, in consultation with the Greater Manchester Mayor and Portfolio Lead for Housing, Homelessness and Infrastructure, to:
  - a) Administer the grants through onward grant allocations and contract awards under standard procurement rules.
  - b) Revise the 2022/23 GMCA revenue budget and medium-term financial plan for future years budget plans.
  
3. That the GMCA records its thanks to Chris Edwards, Regional Probation Director for the Greater Manchester Probation Service for Devolution of Justice and Rehabilitation to Greater Manchester.

**GMCA 80/22                    GREATER MANCHESTER LOCAL SKILLS REPORT AND LABOUR  
MARKET PLAN 2022/23**

Councillor Bev Craig, Portfolio Lead for Education, Skills, Work & Apprenticeships and Digital City Region, introduced a report which shared information about Greater Manchester's Local

Skills Report and Labour Market Plan 2022/23 (LSR). The LSR, published by the Greater Manchester Employment and Skills Advisory Panel, had set out key skills and employment priorities for the city region and was a refresh of the report that had been published in March 2021.

It was noted that the ambition since 2021 had not changed rather that the situation for businesses and residents had changed. The new report noted that 40% of GM employment was in the foundational economy where there were limited opportunities for career progression. A strategy focusing on the economy of the future was being developed with the aim of making improvements for residents. It was emphasised that Greater Manchester had a strong track record on skills and that its vision stood out. Some levers would be required from Government and the devolution trailblazer could act as a mechanism to enable Greater Manchester to call for more powers and deepen its responsibilities in the skills agenda.

**RESOLVED /-**

That the report be noted.

**GMCA 81/22            GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND –  
INVESTMENT APPROVAL RECOMMENDATIONS**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report which sought the approval of the GM Housing Investment Loans Fund for a loan to Mick George Homes Limited. The loan would enable five new homes to be built on a brownfield site according to planning permission that had been granted to the SME in 2019.

With the addition of the proposed loan, the total value of loans approved through the Fund would total £601.6 million and the number of new homes supported would be 7695.

**RESOLVED /-**

1. That the GM Housing Investment Loans Fund loan detailed in the table below be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Mick George Homes (O/M) Ltd	Ladhill Lane, Greenfield	Oldham	£0.957m

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.

**GMCA 82/22            GREATER MANCHESTER INVESTMENT FRAMEWORK,  
CONDITIONAL PROJECT APPROVAL**

Eamonn Boylan, Chief Executive Officer, GMCA & TfGM, introduced a report which sought the GMCA's approval for loans to Citylabs 4.0 Limited, Vector Homes Limited, and Apadmi Group Limited. The investments would be made from recycled funds. The GMCA was also requested to note that an investment into Northern Gritstone Limited and follow-on investment into Bank North Limited were approved under delegation.

In relation to the proposed investments, it was brought to Members' attention that the GMCA had been involved in all stages of the Citylabs investment so far and that the project had attracted significant interest. Vector Homes Limited was a research and innovation company and the investment would support sustainable development. Apadmi Group Limited was an end-to-end mobile application developer and strategic partner to large and small businesses, based in Salford. The equity loan to Northern Gritstone would help to establish a fund to support the scale-up and spin-out of SMEs founded from the universities of Manchester, Leeds, and Sheffield. Finally, the equity loan to BankNorth would support the challenger bank to provide loans to SMEs across the North of England.

**RESOLVED /-**

1. That the loan facility of up to £11.1m to Citylabs 4.0 Limited be approved.
2. That the loan to Vector Homes Limited of £150,000 be approved.
3. That the follow-on loan to Apadmi Group Ltd of up to £2.7m be approved.
4. That the investment into Northern Gritstone Ltd of £1.5m be noted.

5. That the follow-on investment into Bank North Ltd of £500,000 approved under delegation be noted.
6. That authority be delegated to the GMCA Treasurer and Monitoring Officer to review the due diligence information in respect of the above loans, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the loans, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans noted above.

**GMCA 83/22            EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED /-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

**GMCA 84/22            GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND –  
INVESTMENT APPROVAL RECOMMENDATION**

**Clerk's Note:** This item was considered in support of the report considered in Part A of the agenda (Minute GMCA 81/22 above refers).

**RESOLVED /-**

That the report be noted.

**GMCA 95/22            GM INVESTMENT FRAMEWORK, CONDITIONAL PROJECT  
APPROVAL**

**Clerk's Note:** This item was considered in support of the report considered in Part A of the agenda (Minute GMCA 82/22 above refers).

**RESOLVED /-**

That the report be noted.

Signed by the Chair: